



Congress and the Corps



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Mission

**OLA assists the
Commandant in
attaining the
resources
needed to
make Marines
win Battles
and**



Products and Services

- Congressional Support for Naval Issues and Programs
- Liaison to the Hill:

Senate Liaison Office
House Liaison Office

- Constituent Inquiries
- Congressional Escort/Travel
- Congressional Hearings

● Advice to the Fleet

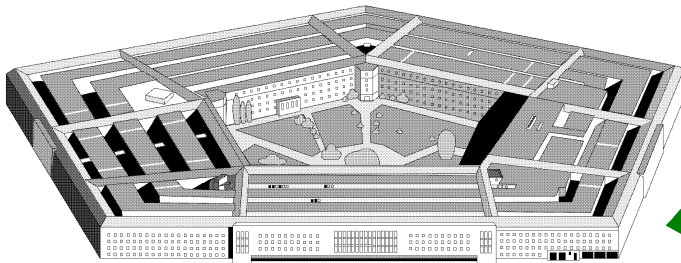
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OLA Organization

► Department of Navy

- PROGRAMS
- BUDGET LIAISON
- REASEARCH & COORDINATION
- CONGRESSIONAL INQUIRIES



Senat

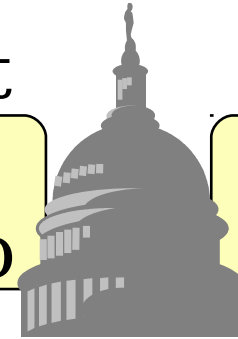
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INFORM
&
EXPLAIN



OLA Organizational Tools

*** Liaison Officers**

*** Congressional
Marines**

*** Legislative Fellows**

*** OLA IMA Det**



Unfunded Programs

Total \$1,266.9M

✓ **Milcon/Family Housing**

\$186.3M

✓ **O&M (Includes Reserve)**

\$129.9M

✓ **PANMC**

100.0M

\$

✓ **PMC**

\$216.5M

✓ **RDT&E (Ground)**

33.1M

\$

✓ **RPMC**

9.1M

\$

✓ **APN**

\$543.0M

✓ **RDT&E (Aviation)**

7.0M

\$

✓ **WPN (Hellfire)**

\$42.0M

Blue Total

\$592.0M*

***Does not include - LHA Midlife alterations, LHD-8, LPD adv. proc. funding, and LCAC SLEP phase 1**

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Today's Corps Provides the Nation



- **20% of active ground maneuver battalions**



- **33% of active ground combat service support forces**



- **20% of active fighter/ attack**
ons



- **17% of**
attack
helicopters



Key Programs

#1

Ground



AAAV

#1

Aviation



MV-

22

Other Key Programs

- **Light Weight 155mm**
- **Joint Strike Fighter**
- **Blount Island acquisition**



Key Issues

- ▢ **Reserve Utilization**
- ▢ **Combating Terrorism**
 - ▢ **4th MEB (AT)**
- ▢ **Naval Surface Fire Support**
- ▢ **Maritime Prepositioning Force**
- ▢ **Business and Acquisition**



FY 2004 Legislative priorities

FOCUS - "Excellence in Warfighting"

THEMES →

Leadership

Naval
Heritage

Warrior
Legacy

Innovation &
Process

Capabilities &
Organization

Key Issues



CE Advocate

Enhanced Networked
Seabasing
Command and Control
Integration
Joint Capstone Concept
Joint Force C2
Joint Concept
Development &
Experimentation
Title X Gaming/
Experimentation

GCE Advocate

AAAV
Tactical Mobility
Fires & Target acquisition
Infantry Lethality
Enhancements
GWOT Initiatives
Amphibious Shipping
Mine Counter Measures

ACE Advocate

Essential Modifications
-CH-46E OSIP
-AV8B ELMP
-ECP-583
USMC ICAP III
CH-53E SLEP
USMC Simulator
Master Plan
MACCS Sustainment
AN/TPS-59
Modernization

CSSE Advocate

Logistics Modernization
Enterprise Integration
-GCSS-MC
-Process Reengineering
-Organizational Reform
Seabasing
-Sea-based Logistics
-MPF(F)
Logistics Education

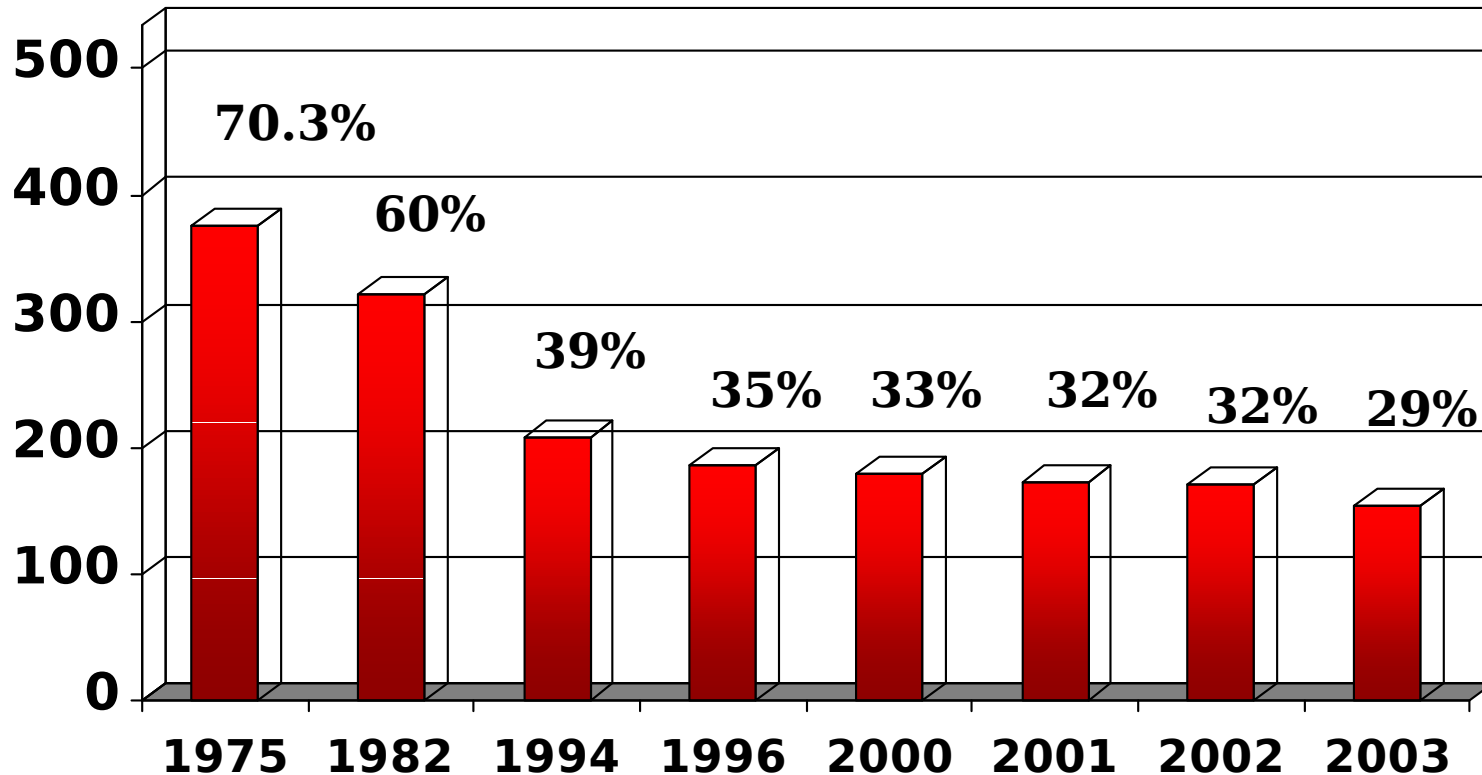
SE Advocate

Encroachment Control
Blount Island Acquisition
Housing (Bachelor & Family)
- Public Private Ventures
Installations
- Infrastructure Recapitalization
- AT/FP of Installations
Business Reform/A76

Quality of Life - Taking Care of Marines and Their Families



Congressional Demographics



Number of Veterans in Congress Over Past 27 Years



Congressional Demographics

- ❑ **29% of Members are veterans**
- ❑ **65% of House members have been elected since November, 1996.**
- ❑ **34% of Senate members are on their first term.**
- ❑ **39% of members are 60 or over.**
- ❑ **39% of members are age 50 or younger.**



Leadership

Senate Armed Services

SASC

John Warner (R-VA)

Carl Levin (D-MI)

House Armed Services

HASC

Duncan Hunter (R-CA)

Ike Skelton (D-MO)

Senate Appropriations

SAC(D)/(Defense)

Ted Stevens (R-AK)

Daniel K. Inouye (D-HI)

House Appropriations

HAC(D)/(Defense)

Jerry Lewis (R-CA)

John P. Murtha (D-PA)



Authorizers *(Policy Oriented)*

Senate Armed Services Committee

**Airland
Emerging Threats And Capabilities
Personnel
Readiness And Management Support
Sea Power
Strategic**

House Armed Services Committee

**Projection Forces
Readiness
Strategic Forces
Tactical Air and Land
Forces
Terrorism, Unconventional
Threats and Capabilities
Total Force**



Appropriators (Budget Oriented)

Senate Appropriations
Committee

Defense
Military Construction
Energy & Water Develop.

House Appropriations
Committee

Defense
Military Construction
Energy & Water Develop.



We the People

The Congress shall have the power: “ To provide for the common defense . . . To raise and support Armies . . . **To provide and maintain a Navy . . To make rules for the Government and Regulation of the land and naval forces . . To declare war . . . And to make laws which shall be necessary and proper for carrying . . .**

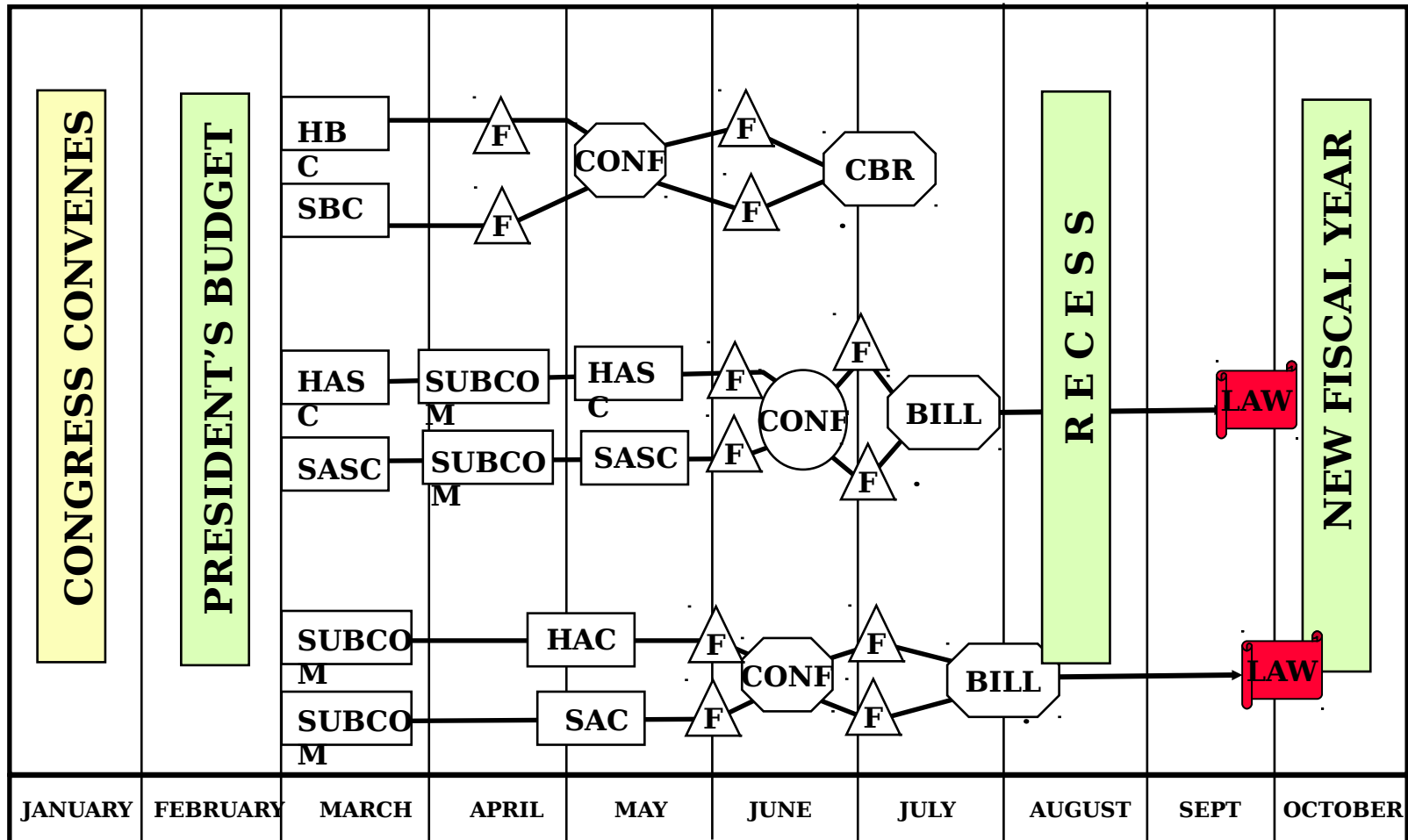


RESERVATION





Budget Process





Keys to Past Success

- **Open, Honest, and Candid**
- ***Absolute Credibility***
- **Legislative Strategies:**
 - ◆ **Hill Calls**
 - ◆ **Hearing Testimony**
 - ◆ **Member Travel to USMC activities**



Words of Wisdom

- Committees are where the work of Congress is done.
- Floor debate accomplishes very little.
- The majority runs the House of Representatives.
- The minority has a great deal of power in the Senate.
- If Congress doesn't appropriate the money for it, you can't buy it.
- If Congress doesn't authorize it, you can't spend it.

□ Congress attempts to give us what they



Summary

• *We are the
CONDUIT between
the hill and the*

• *We ^{Corps} speak with
many voices
but*

with one theme . . .



Points of Contact



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Questions

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We have an asymmetric relationship with Congress. They have all the money, and we want it.

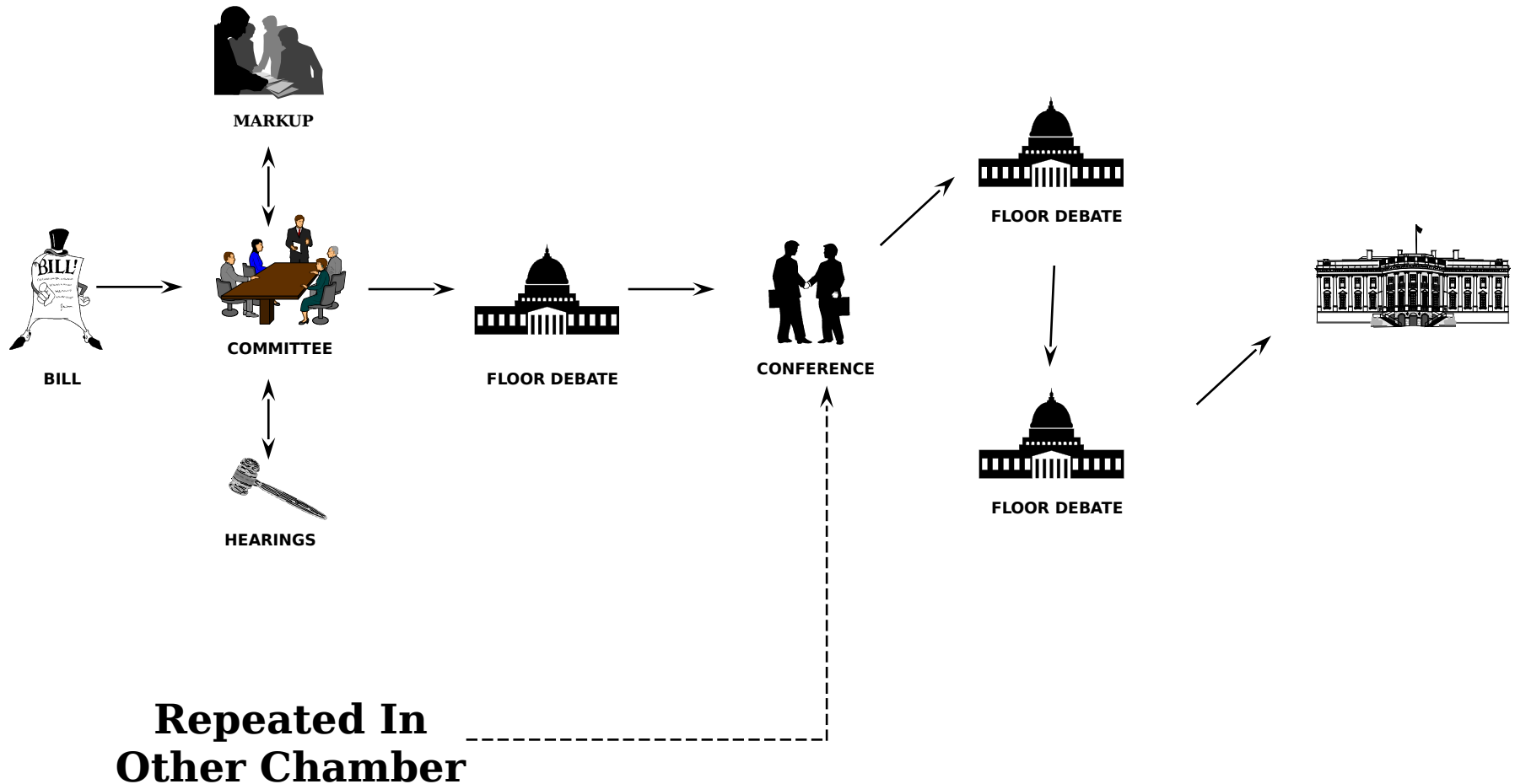
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Back-Up Slides





How a Bill Becomes Law





The Process: Committee Consideration

PURPOSE:

- FORUM FOR INTENSIVE CONSIDERATION

JURISDICTION:

- DIVIDED ACCORDING TO ISSUE AREA

ACTIONS:

- COLLECT INFORMATION
- HOLD REGULAR MEETINGS
- **DRAFT, REVISE OR AMEND LEGISLATION**
- VOTE ON PROPOSED BILL

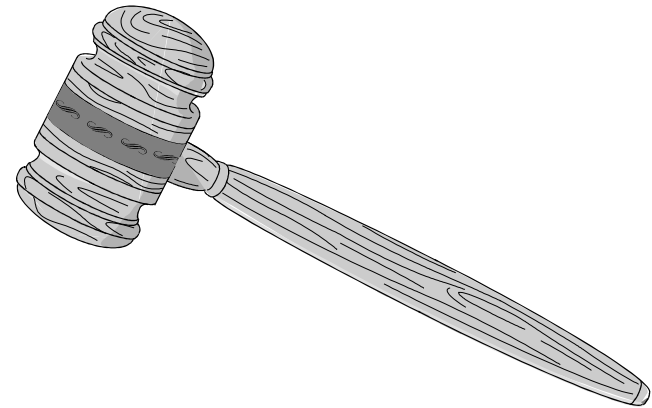




The Process: Congressional Hearings

PURPOSE:

- INFORMATION COLLECTION
- OVERSIGHT
- INVESTIGATIONS



TYPES:

- BUDGET/POSTURE
- CONFIRMATION (Senate)
- RATIFICATION (Senate)
- OVERSIGHT

PRODUCT:

- PUBLISHED HEARINGS



The Process: Committee Mark-ups

PURPOSE:

- CREATE LEGISLATION
- AMEND EXECUTIVE BRANCH'S PROPOSED LEGISLATION/BUDGET

PROCESS:

- CHAIRMAN'S MARK:
 - Staff Writes Draft Legislation/Budget Allocations/Working Document for Committee
- AMENDING BILL:
 - Must Be Agreed To By A Majority
 - Sometimes Offsets Are Required For Increasing Program Funding



PRODUCT:

- BILLS
- REPORTS



The Process: Floor Debate

PURPOSE:

- EXPLAIN BILL
- OFFER AMENDMENTS
- DEBATE BILL & AMENDMENTS



PROCESS:

- SENATE
 - Has Few Rules
 - Minority Can Have Major Impact on Debate
- HOUSE
 - Rules Committee Determines Rules for Debate & Which Amendments Will Be Offered

PRODUCT:

- NEW VERSION OF BILL



The Process: Conference Committee

PURPOSE:

- RECONCILE DIFFERENCES BETWEEN HOUSE & SENATE VERSIONS OF A BILL
 - Language & Funding
 - Often “split the difference” in funding



COMPOSITION:

- USUALLY ALL SENATE MEMBERS OF THE PERTINENT COMMITTEE
- SENIOR MEMBERS OF THE PERTINENT HOUSE COMMITTEE

PRODUCT:

- CONFERENCE REPORT
 - Identifies Agreements
 - “Joint Explanatory Statement of the Managers of the Conference”



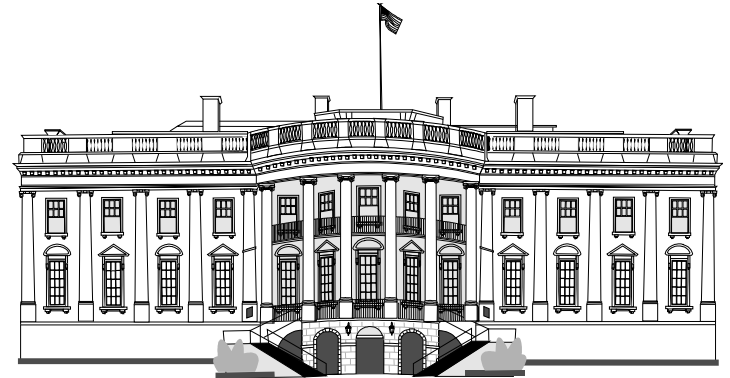
The Process: Executive Branch

ROLE:

- AFTER PASSAGE BY HOUSE & SENATE
A BILL IS SENT TO THE PRESIDENT

PRESIDENT'S OPTIONS:

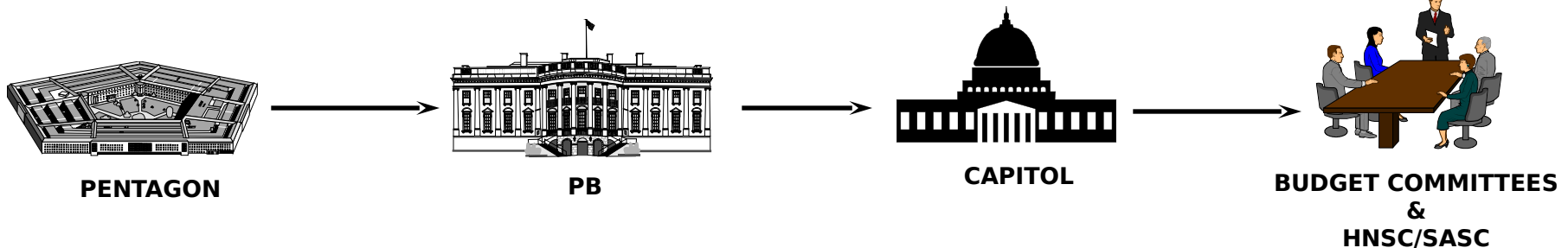
- SIGN THE BILL INTO LAW
- VETO THE ENTIRE BILL
 - Selectively Veto Funding in a Bill (As of 01 Jan 97)
- NOT SIGN (Bill Automatically Enacted 10 Days Later)
- POCKET VETO (If Congress Has Permanently Adjourned)





Congressional Budget Cycle: President's Budget (PB)

- ★ **WHITE HOUSE SUBMITS TO CONGRESS:**
 - ◆ **President's Budget Request**
 - ◆ **A Draft Defense Authorization Bill**
- ★ **HOUSE/SENATE BUDGET COMMITTEES USE PB AS BUDGET BASELINE**
- ★ **THE AUTHORIZATION BILL IS INTRODUCED AS A COURTESY AND REFERRED TO THE DEFENSE AUTHORIZATION COMMITTEES**



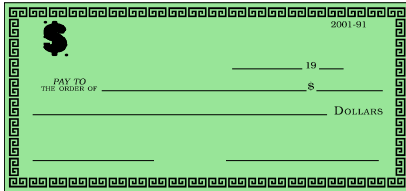


Congressional Budget Cycle: Budget Resolution

- THE BUDGET COMMITTEES EXAMINE THE PB AT THE ACCOUNT LEVEL & ISSUE A BUDGET RESOLUTION
- THE BUDGET RESOLUTION PROVIDES AGGREGATE LEVELS OF FUNDING FOR EACH GOVERNMENT ACCOUNT
 - Allocates Budget Ceiling to Appropriations Committees and Budget Targets to Authorization Committees
- RESOLUTION IS NOT LAW (Non-Binding)
 - However, Budget Ceilings Are Strictly Followed
- CONGRESS USES THE RESOLUTION TO DETERMINE PRIORITIES BETWEEN PARTS OF THE GOVERNMENT



Congressional Budget Cycle: Authorization vs. Appropriation



AUTHORIZATION

- Grant Legal Authority For Programs
- Policy Oriented
- Generally Permanent Law



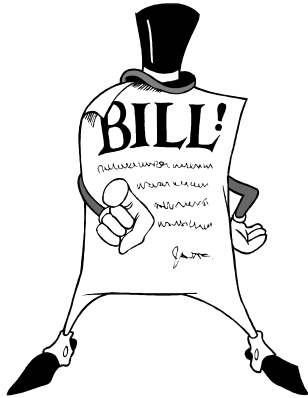
APPROPRIATIONS

- Grant Actual Monies And Provide Authority To Incur Obligations and Make Outlay
- Budget Oriented
- Generally One-Year Law

- ON DIRECTION THE MORE SPECIFIC GENERALLY RULES
- ON FUNDING APPROPRIATIONS GENERALLY RULES



Congressional Budget Cycle: Bills and Reports



BILLS

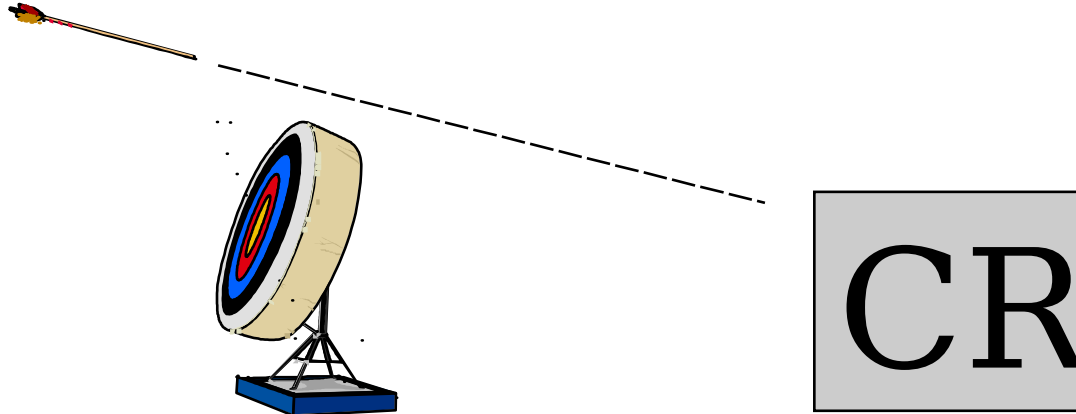
- S. 1005 (SAC Bill)
- Legally Binding
- If In Contradiction, Last Bill Rules

REPORTS

- S. Rpt. 105-206 (SAC Report)
- Not Legally Binding
- Clarifies & Explains Bill Language
- Provides Detailed Funding
- Words Have Plain Meaning
- Unless Contradicted In Conference Report, Committee Reports Should Be Followed



Continuing Resolution (CR)



Oct 1st

- **IF APPROPRIATIONS BILL NOT SIGNED INTO LAW BY OCT 1ST, A CR IS REQUIRED TO CONTINUE FEDERAL EXPENDITURES**
- **CR CONTINUES APPROPRIATIONS AT LEVEL FROM PREVIOUS YEAR**
 - President Must Sign CR
 - No New Starts
 - If Either House or Senate Has Passed An Appropriations Bill With Levels Lower Than Last Year For a Given Program, Then The



Out of Cycle Actions



- **SUPPLEMENTAL APPROPRIATIONS**

- Provide Additional Funds (e.g. Contingencies, disasters)
- This Requires A Bill



- **RESCISSIONS**

- Cancel Funds
- This Requires A Bill
- Sometimes Uses Offsets
- Occurs Normally in Every Appropriations Bill



- **REPROGRAMMING**

- Shift Funds
- Does Not Require A Bill; This Is Done Through Notification And Prior Approval From Relevant Committees



Marine Corps FY04 Legislative Priorities

Programs

- V-22 (w/USAF)
- AAV
- JSF - (STOVL variant)
- LW-155 (w/USA)
- KC-130J (w/USAF)
- AH-1Z/UH-1Y
- Housing / Facilities
- Amphib. Ships - LHX/LPD-17 (w/USN)
- Naval Surface Fire Support
- GWOT Initiatives
- Amphibious Shipping
- Mine Counter Measures
- MACCS Sustainment
- AN/TPS-59 Modernization
- Logistics Modernization
- Business Reform/A76
- Enhanced Networked Seabasing
- Command and Control Integration
- Joint Capstone Concept
- Joint Force C2
- Joint Concept Development & Experimentation
- Title X Gaming/Experimentation
- Tactical Mobility
- Fires & Target Acquisition
- Infantry Lethality Enhancements
- Airframe Modifications
- USMC ICAP III
- CH-53E SLEP
- USMC Simulator Master Plan
- Enterprise Integration
- Logistics Education
- Encroachment Control
- Blount Island Acquisition

Issues

- ✓ Encroachment
- ✓ Tactical Air Integration
- ✓ Sea Basing

Quality of Life

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